

#### International Association of Wildland Fire

# Contemporary (1984–2020) fire history metrics for the conterminous United States and ecoregional differences by land ownership

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### ABSTRACT

**Background.** Remotely sensed burned area products are critical to support fire modelling, policy, and management but often require further processing before use. Aim. We calculated fire history metrics from the Landsat Burned Area Product (1984–2020) across the conterminous U.S. (CONUS) including (1) fire frequency, (2) time since last burn (TSLB), (3) year of last burn, (4) longest fire-free interval, (5) average fire interval length, and (6) contemporary fire return interval (cFRI). Methods. Metrics were summarised by ecoregion and land ownership, and related to historical and cheatgrass datasets to demonstrate further applications of the products. Key results. The proportion burned ranged from 0.7% in the Northeast Mixed Woods to 74.1% in the Kansas Flint Hills. The Flint Hills and Temperate Prairies showed the highest burn frequency, while the Flint Hills and the Sierra Nevada and Klamath Mountains showed the shortest TSLB. Compared to private, public land had greater burned area (19 of 31 ecoregions) and shorter cFRI (25 of 31 ecoregions). Conclusions. Contemporary fire history metrics can help characterise recent fire regimes across CONUS. Implications. In regions with frequent fire, comparison of contemporary with target fire regimes or invasive species datasets enables the efficient incorporation of burned area data into decision-making.

**Keywords:** burned area, cheatgrass, fire frequency, fire regime, fire return interval, historic fire, land ownership, Landsat, wildland fire.

### Introduction

The contemporary wildfire paradox in the United States is that past fire suppression has led to larger and more intense fires, even as we have less fire now than occurred historically. As evidence, pre-European settlement estimates of fire frequency were much greater than contemporary fire frequency (Frost 1998; Guyette et al. 2012; Parks et al. 2015; Blankenship et al. 2021); however, over the past 30-40 years, contemporary fire seasons have become longer (Jolly et al. 2015; Cattau et al. 2020), and fires more frequent and larger (Dennison et al. 2014; Yang et al. 2015; Donovan et al. 2017; Singleton et al. 2019). Given these trends, the United States' Healthy Forest Restoration Act of 2003 and the National Fire Plan's Cohesive Strategy established a national commitment to reduce fire hazards and restore fire where it has been excluded (Keane et al. 2007; Schoennagel et al. 2009). Prescribed fire programs, an important component of this national strategy, attempt to restore historical fire regimes while potentially reducing the risk of large, high-severity wildfires (Ryan et al. 2013; Schultz et al. 2019). Balancing the risk of fire to human health and safety with the necessary role that fire plays in many ecosystems (Braun de Torrez et al. 2018; Wiesner et al. 2019; Kramer et al. 2021) requires improved data on contemporary fire history metrics. However, while national, fire-related datasets such as burned area (Hawbaker et al. 2020a), wildfire risk to populations (Scott et al. 2020), and divergence from historical fire regime (Blankenship et al. 2021) datasets are all available, contemporary, national

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fire history metrics, or a series of measures that help characterise the contemporary fire regimes and time since last burn, have not yet been produced or analysed for the U.S. Fire history metrics can help us both retrospectively characterise fire regime patterns and changes, while also helping to guide and prioritise future policy, management, or strategic actions.

Fire and land management goals are often determined in the context of historical (i.e. pre-European settlement) fire frequency (Morgan et al. 2001; Blankenship et al. 2021). Historical fire frequency is predicted by ignition sources, as well as vegetation, fuel structure, weather, and climate (Frost 1998; Guyette et al. 2012) and can be reconstructed using fire scar chronologies, landform, historical vegetation records, charcoal, fire frequency indicator species, lightning ignition data, and remnant natural vegetation (Frost 1998; Morgan et al. 2001; Leys et al. 2017). For example, regional fire return intervals are typically derived from point-based, extended time series data, for example, tree or lake cores (e.g. McBride 1983; Mensing et al. 2006; Voelker et al. 2018). In the Great Plains, for instance, there is ample evidence that many grasslands persisted before European settlement through the widespread application of fire by Native Americans (Frost 1998; Leys et al. 2017).

Modern fire regimes are influenced by wildland fire suppression, the accepted U.S. policy for decades from the early 1900s (Busenberg 2004), which reduced wildland fire occurrence in both fire-prone forests (Keane et al. 2007) and grasslands (Twidwell et al. 2013; Perkins et al. 2019). Fire suppression, with land use change, invasive species, and fragmentation, continues to impact current fire activity by influencing vegetation condition, as well as fire ignition and spread (Ryan et al. 2013; Roos et al. 2020). Since the mid-1980s, large wildfires in the Great Plains have been increasing (Dennison et al. 2014; Balch et al. 2017; Donovan et al. 2017), and Southern California shows burning at higher frequencies than historically (Safford and Van de Water 2014). Much of central and northern California, in contrast, has still missed multiple fire cycles (Safford and Van de Water 2014; Parks et al. 2015), so that despite large, highprofile fires in recent years (Nauslar et al. 2018; Keeley and Syphard 2021), risk of large, high severity fires in this region continues (Roos et al. 2020; Hagmann et al. 2021).

The ability to implement national strategies to reduce fire hazards and restore historical fire regimes will depend at least in part on land ownership. Ownership influences the probability of fire ignition and spread, as well as fire-related incentives, priorities, and resources (Miller *et al.* 2012; Starrs *et al.* 2018). For example, agency-based and state-based differences in fire suppression strategies, wildland fire services, and prescribed fire programmes across the U.S. Federal Government has resulted in distinguishable fire regimes (Miller *et al.* 2012; Keeley *et al.* 2021). Further, federal land may show distinct conditions relative to non-federal lands (Joppa and Pfaff 2009; Ren *et al.* 2017), which can complicate comparisons of wildfire risk and total burned area

(Andam et al. 2008; Starrs et al. 2018). While multiple U.S. agencies are tasked with reporting prescribed and wildland fires, most of these efforts are limited to public land (Short 2015; Nowell et al. 2018; Fusco et al. 2019), meaning that private land tends to have less complete fire data and burn histories, relative to public land. However, fire events and the ecosystem services they impact (e.g. nutrient cycling, water movement, and plant and wildlife habitat) move seamlessly across public-private boundaries. Thus, regional and national management of fire regimes require spatially consistent data over a long enough period to understand fire patterns and drivers (Short 2015; Nowell et al. 2018; Chuvieco et al. 2019; Fusco et al. 2019). For example, fire history metrics can inform management of fire-dependent species and ecosystems including invasive species, fire behaviour and emissions modelling, fire risk analysis, and prescribed fire planning (Liu et al. 2010; Addington et al. 2020; Gao et al. 2021). Remotely sensed burned area products provide critical information on fire locations and extent (Humber et al. 2019; Hawbaker et al. 2020a). While Landsat provides a longer record of burned area relative to products derived from other sensors such as Moderate Resolution Imaging Spectroradiometer (MODIS) (Chuvieco et al. 2019), all burned area products still require additional processing to summarise and facilitate their use in models and decision-making. Fire management across the U.S. will benefit from comprehensive, burned area data, delivered in a format to facilitate their direct use by diverse stakeholders. To date, however, contemporary, national fire history metrics have not been produced or analysed across the U.S. In this analysis we present contemporary fire history metrics, specifically, (1) fire frequency, (2) time since last burn, (3) year of last burn, (4) longest fire free interval, and (5) average fire interval length, derived from 37 years of the Landsat Burned Area (BA) Product (1984-2020) for the conterminous United States (CONUS). As our period of record (37 years) is short for many fire regimes across the country, particularly forested ecoregions with long fire-free intervals, we also calculate a contemporary fire return interval from the proportion of an area that burns each year (Higuera et al. 2021). With the resulting metrics, we addressed three research questions: (1) How do contemporary fire regimes differ by ecoregion and land ownership? (2) Are differences in metrics between public and private lands explained by inherent differences (e.g. topography and climate)? and (3) How can fire history metrics be combined with historical or complementary datasets, such as invasive species maps, to further facilitate decision-making?

### **Methods**

### Study area

Ecoregions were selected as the unit of analysis to summarise the spatial variability in each of the fire history metrics



Fig. I. Ecoregion-based units used to analyse fire history metrics across the conterminous United States. Masked land cover classes are shown in white. Mtns: mountains.

across the CONUS (Fig. 1). The U.S. Environmental Protection Agency's level 3 ecoregions (n = 85; Omernik and Griffith 2014) were consolidated down to 31 ecoregions by combining ecoregions that belonged to the same level 2 ecoregion (n = 20; Omernik and Griffith 2014). The exception was where one or more level 3 ecoregions showed distinct fire activity or fire activity more similar to an adjacent ecoregion than its level 2 ecoregion. While the metrics were produced across all land cover classes, for this analysis, classes that could be considered either unburnable or highly managed were excluded, including open water, perennial ice/snow, developed medium and high intensity, barren, and cultivated crops, as defined by the National Land Cover Database (NLCD, ver. 2019; Homer et al. 2020) (Fig. 1). The 2019 developed land classes were assumed to represent the maximum extent over the period. Additional land may have been classified as water or agriculture during the 1984-2018 period; however, we assumed that applications of the metrics for decision-making would prioritise the current land cover distribution. As of 2019, landcover in the CONUS was dominated by shrub/scrub (22%), cultivated crops (16%), herbaceous (13%), evergreen forest (12%), and deciduous forest

(9%). Climate patterns vary widely across the CONUS. Annual precipitation ranges from  $239 \text{ mm year}^{-1}$  in the warm desert ecoregion to  $1812 \text{ mm year}^{-1}$  in the Coast Range ecoregion. Maximum and minimum annual temperatures ranged from 11.0 to  $-2.3^{\circ}$ C, respectively, in the Rocky Mountain ecoregion to 29.1 and  $18.7^{\circ}$ C, respectively, in the Everglades ecoregion (PRISM Climate Group 2021).

### Landsat burned area products

The U.S. Geological Survey (USGS) Landsat BA Product (Hawbaker *et al.* 2020*a*, 2020*b*) was used to identify burned area across CONUS over a 37-year period (1984–2020, 30 m resolution). This product represents the longest temporal record of burned area extent, mapped with consistent effort across CONUS. Both wildfires and prescribed fires are mapped, but fire type is not distinguished. It is produced for each image with <80% cloud cover in the Landsat Thematic Mapper (TM), Enhanced Thematic Mapper (ETM+), and Operational Land Imager (OLI) Analysis Ready Datasets (ARD). Across CONUS, the scene product has a documented omission and commission error of 40% and 28%, respectively,

validated from a Landsat reference dataset, and omission and commission error of 19% and 41%, respectively, validated from a set of classified high-resolution images (n = 286, n = 286)Hawbaker et al. 2020a). Ecoregion-specific omission errors were calculated as the weighted average of the omission errors reported by land cover class (Hawbaker et al. 2020a), where land cover distribution was defined by the NLCD, ver. (2019). Sources of error intrinsic to the image collection, such as poor or uneven atmospheric conditions, residual cloud or cloud shadow, or surface reflectance conversion errors can induce higher than expected rates of commission error in a subset of images. Consequently, all classified images were visually reviewed and problematic images removed prior to consolidating the time series into annual composites (1.4% of classified images). A suite of annual BA products was produced from the scene BA products, including a filtered annual burn classification. In the filtered burn classification, consecutive year burns were allowed in regions where vegetation regrows rapidly post-burn (i.e. the EPA level 1 Ecoregions North American Deserts, the Great Plains, and the Florida Everglades (Omernik and Griffith 2014)), but were removed or filtered in the remaining level 1 Ecoregions, to avoid double-counting fire events in areas where evidence of a burn can persist for months to years. The filtered annual Landsat BA rasters were used as the inputs from which to generate fire history metrics (Hawbaker et al. 2020b).

# **Fire history metrics**

Using the Landsat annual BA rasters to represent the presence or absence of a burned area, we calculated a series of fire history metrics (30 m resolution) including:

- 1. *Fire Frequency* (FRQ), or the number of times (years) each pixel burned over the period of record (Teske *et al.* 2021). This value cannot be greater than the number of years in the fire history record. For ecoregion and land ownership averages, only values one and greater were included.
- 2. *Time Since Last Burn* (TSLB) is the number of years between the last detection of a burned area within the record and the 'present', defined as 2020 in this analysis (Teske *et al.* 2021). When averaged for an ecoregion, the metric represents the distribution of burned area across the time series, where large fires that occurred earlier in the time series and have not reburned can bias the average to be longer.
- 3. *Year of Last Burn* (YLB) is the year of the last known or identified fire in a location; it corresponds with the TSLB for the period of record (Teske *et al.* 2021). For the purposes of this study, the four-digit year was used to designate this information (e.g. YLB = 2015). This value cannot be outside the range of years in the fire history record.
- 4. *Longest Fire Free Interval* (LFFI) is the maximum firefree interval length within the record, where a length is

either the number of years between repeat fire events or the length from the start or end of the record to the closest fire event. This metric provides additional information when comparing areas where fire frequency was equivalent, but the temporal gaps between the fires was not, and together with TSLB can inform expected habitat and fuel condition. A value was only calculated for pixels with a FRQ of one or more.

5. *Average Fire Interval Length* (FIL) is the average length of fire-free years between repeat fires within the period of record (Ryan 2002), not including the length between the ends of the record (1984 and 2020) and the closest fire event. When only two fires occurred, this metric equals the number of years between them. The metric was only calculated for pixels that were mapped as burned at least twice across the record and produces a value similar to a fire return interval, where fire frequency is high.

The fire history metrics were mapped across the CONUS and summarised for the burnable area within each of the 31 ecoregions. An area-based estimate of the **Contemporary Fire Return Interval (FRIc)** was calculated as the total area (e.g. ecoregion size) divided by the average area burned per year (Higuera *et al.* 2021). For example, if an area of interest was 10 000 km<sup>2</sup> and an average of 200 km<sup>2</sup> burned per year, then the predicted FRIc would be 50 years. The ecoregion averaged fire history metrics were correlated using a Spearman correlation (two-tailed) with a Bonferroni correction to test for overlap in the information provided by the different metrics.

# Land ownership analysis

To demonstrate a potential application of these metrics, we compared the fire history metrics of public land to private land within each ecoregion. Public land was defined as units of land where its owner was identified as a local (2%), state (14%), or federal (84%) government entity from the Secured Areas Spatial Database (Center for Resilient Conservation Science (CRCS) 2021). Per ecoregion, state and local land comprised a too small percentage to analyse alone. Land protected either by an easement or by a non-governmental organisation was considered private land. As fire cause (natural or human) can also show a relationship to land ownership, the proportion of burned area caused by humans was reported, where fire events, size, and cause were reported by the Fire Program Analysis (FPA) Fire Occurrence Database (FOD) (1992–2018; Short 2021).

Furthermore, comparisons of fire metrics between public and private land can be complicated if the risk of fire spread is inherently different (Joppa and Pfaff 2009). Therefore, variables that are known to influence patterns of total burned area were summarised by ecoregion and land ownership, including annual precipitation, maximum monthly vapour pressure deficit (VPD), elevation, slope, and aspect (Holden *et al.* 2009). We acknowledge that these variables primarily influence wildfire instead of prescribed fire. Climate variables were derived from the Parameter-elevation Regressions on Independent Slopes Model Normals (PRISM (1981–2010); PRISM Climate Group 2021). For VPD, each pixel represented the maximum monthly VPD normal value. Slope, elevation, and aspect were determined from a USGS digital elevation model (DEM, 30 m spatial resolution). Aspect was converted to folded aspect, where higher values indicated more southerly slopes, to better represent radiation loads (McCune and Keon 2002):

$$Aspect_{folded} = abs(180 - abs(aspect - 225))$$
 (1)

A non-parametric Mann-Whitney U test, which tests if two data samples come from distinct populations, was used to determine if the fire metrics, specifically burn frequency and TSLB, or the underlying climate and topography significantly differed between public and private land. The Mann-Whitney U tests used a sample of burned points every 600 m (n = 669848 points). Climate and topography were sampled every 4 km, but not limited to burned area extent (n = 326523 points). We calculated Spearman correlations (two-tailed) to further test for correlations between the climate and topography variables themselves (n = 326523)points). Bonferroni corrections were applied to all statistical tests to account for multiple statistical tests being performed simultaneously. Additionally, to test if biases in the location of public land across all ecoregions may explain differences in fire history metrics, the per-ecoregion public-private differences in the climate and topography were correlated with the per-ecoregion public-private differences in fire history metrics using a Spearman correlation (two-tailed).

# Integrating contemporary metrics with complementary datasets

Contemporary fire history metrics are especially useful for guiding management decisions when compared to a 'target' fire regime, whether that target is the historical fire regime, or a climate-change adjusted target set to restore and maintain a specific ecosystem condition. In this analysis, the LANDFIRE FRI (30 m resolution) was used to represent the average period between fires under the presumed historical fire regime. The FRI is an output of the Biophysical Settings (BPS) models updated for the LANDFIRE 2016 Remap (LF 2.0.0) (Blankenship *et al.* 2021) and is calculated as the total number of simulation years divided by the total number of fires occurring in that cell (Pratt *et al.* 2006). We calculated two metrics that incorporated the historical FRI (FRIh).

 The difference in years between the FRIh and TSLB (FRIh – TSLB) was calculated as a measure of where future fire is most needed to maintain target fire regimes. For instance, if the FRIh is 5 years, but a pixel last burned 20 years ago, then this metric would equal –15 years. 2. The number of fire cycles a pixel has missed over the record (n = 37 years) relative to the target was also derived. We first calculated the expected burn frequency or the number of times we would expect a pixel to have burned over the period (i.e. 37/FRIh). The observed burn frequency was then subtracted from the expected burn frequency (37/FRIh – FRQ). Values <1 indicate that a fire cycle has not yet been missed. This metric can provide insight into the feasibility of restoring target fire regimes.

Both metrics assume that under a target fire regime, a pixel would have burned at least once during the last 37 years, meaning that both metrics are meaningful in regions with short fire return intervals (e.g. Midwest and Southeast), and not meaningful in regions with long fire return intervals (e.g. Northeast). Consequently, examples of these metrics are shown at a local to regional-scale but not presented for CONUS.

In addition to applications that can facilitate more fire, the metrics can also be used to facilitate management of invasive species such as cheatgrass (*Bromus tectorum*) that increase fire risk. We compared the fire history metrics with the distribution and percent cover ( $\geq 15\%$  cover) of the invasive grass species cheatgrass across the Great Basin (Bradley *et al.* 2018). Unburnable and highly managed land cover types, as described in *Study Area* above, were masked from both datasets before a series of *t*-tests were performed to detect differences in the metrics between areas with and without cheatgrass.

### Results

### Ecoregion patterns of fire history metrics

Over the 37-year period, 11.7% of CONUS burned at least once. Within areas burned, 73.4% burned once, 16.7% burned twice, 4.9% burned three times, and 5.0% was documented as burning four times or more. Within areas burned, burn frequency averaged 1.41 with an average time since last burned of 13.9 years (Table 1). The proportion of each ecoregion mapped as burned over the 37-years ranged from 0.7% in the Northeast Mixed Woods to 74.1% in the Flint Hills of Kansas (Table 1). Other ecoregions also showed a substantial proportion mapped as burned over the time series including Southern California (51.9%), the Columbia Plateau in eastern Washington State (41.1%), Northern Basin and Range in Oregon and Idaho (32.4%), and Mediterranean California (28.5%) (Fig. 2, Table 1). Burn frequency was highly variable (Fig. 2a). Some ecoregions showed a lower proportion of total area burned but a higher burn frequency in areas that did burn, suggesting that some areas burn repeatedly and are clustered within a portion of the ecoregion. For example, in addition to the Flint Hills, which showed an average burn frequency or count of 6.8, the

**Table I.** For the period 1984–2020, fire history metrics averaged per ecoregion including percent burned, burn frequency (FRQ) for burned areas only, time since last burn (TSLB), year of last burn (YLB) using the calendar year, longest fire free interval (LFFI), fire interval length (FIL), contemporary fire return interval (FRIc) reported in years, as well as the landcover weighted omission error (W. OE).

Ecoregion	Total burnable area (km <sup>2</sup> )	Burned (%, '84–'20)	FRQ (count)	TSLB (years)	YLB (years)	LFFI (years)	FIL (years)	FRIc (years)	W. OE (%)
A. Mtns – Piedmont	501 512	3.3	1.20	16.0	2004	27.7	8.7	928.5	46.2
Atlantic Coastal Plain	185 485	20.1	1.95	13.7	2006	23.8	7.9	94.6	45.I
AZ/NM Mtns	110519	19.2	1.21	11.1	2009	25.2	10.1	158.8	31.8
AZ/NM Plateau	142 854	3.8	1.33	16.4	2004	25.0	9.9	729.1	33.1
Cascades	135 199	13.9	1.18	11.2	2009	27.8	10.7	225.0	60.3
Central Plains	67 683	2.3	1.52	12.3	2008	26.9	6.9	1052.3	41.7
CO Plateau – WY Basin	255 586	5.1	1.24	15.6	2004	25.4	10.6	584.8	54.3
Coast Range	76 732	4.8	1.22	18.1	2002	29.0	9.8	627.9	25.5
Cold Deserts	318762	13.7	1.50	14.0	2006	23.8	10.5	179.6	33.6
Columbia Plateau	48 084	41.1	1.62	10.0	2010	25.2	9.7	55.6	39.0
Everglades	15 790	20.5	1.72	14.9	2005	24.2	10.1	104.7	67.3
Flint Hills	22 905	74.1	6.76	5.2	2015	15.7	5.4	7.4	43.7
Great Plains	688 653	17.8	1.46	13.1	2007	25.0	9.2	142.6	38.8
Idaho Batholith	128 823	25.2	1.22	13.5	2006	25.3	12.5	120.4	37.9
Interior Plateau	165 126	1.3	1.45	12.3	2008	26.8	6.6	1978.6	38.0
Madrean Archipelago	38 263	18.9	1.40	12.0	2008	25.4	11.0	140.4	33.1
Mediterranean CA	81 081	28.5	1.34	12.2	2008	27.5	11.0	96.6	41.0
Midwest Mixed Woods	296 232	3.8	1.39	14.0	2006	27.3	8.5	696.5	41.0
Mississippi Plains	81 949	4.9	1.20	14.3	2006	26.8	8.6	627.4	47.5
N. Basin and Range	172 171	32.4	1.56	12.8	2007	24.8	10.4	73.1	35.1
New England	143 792	1.0	1.05	11.2	2009	27.5	8.4	3671.9	31.0
NE Mixed Woods	169 674	0.7	1.22	12.6	2007	28.4	7.1	4246.6	35.9
Ozark-A. Forests	167 845	8.9	1.61	11.4	2009	25.1	7.3	257.6	36.7
Rocky Mountains	395 872	11.5	1.12	14.6	2005	27.1	11.6	287.7	38.1
SN – KM	97 909	23.3	1.22	8.0	2012	28.9	15.5	130.8	37.6
Southeastern Plains	472 639	10.9	1.42	15.1	2005	25.8	7.9	239.4	41.4
Southern California	30 523	51.9	1.37	13.0	2007	23.8	12.3	52.0	33.5
Temperate Prairies	186 912	12.9	2.05	12.3	2008	24.7	7.8	139.6	49.0
TX-LA Coastal Plain	98 769	13.6	1.62	14.6	2005	24.2	8.3	167.4	41.9
Warm Deserts	369 369	6.1	1.55	15.1	2005	25.1	9.7	390.0	32.0
WC Prairies	458 162	8.9	1.22	15.1	2005	25.6	11.0	342.4	41.1
CONUS	6 1 2 4 8 7 5	11.7	1.41	13.9	2006	25.3	9.5	203.1	40.1

SN-KM, Sierra Nevada - Klamath Mtns; WC SA, West-Central Semi-Arid; A, Appalachian; N, Northern.

Temperate Prairies, Atlantic Coastal Plain, and Everglades also showed frequent burning with average burn frequencies of 2.1, 2.0, and 1.7, respectively (Table 1).

The YLB and associated TSLB provide information about the time elapsed since the most recent fire (Fig. 2*b*). The

Coast Range and Arizona/New Mexico Plateau showed the longest average TSLB, of 18.1 and 16.4 years, respectively. The Flint Hills and the Sierra Nevada and Klamath Mountains showed the shortest TSLB of 5.2 and 8.0 years, respectively (Table 1). In the Sierra Nevada and Klamath Mountains, the



**Fig. 2.** Patterns of (*a*) burn frequency and (*b*) time since last burn fire metrics across the conterminous United States. Unburnable or highly managed land cover classes are not masked to show the complete dataset.

short TSLB average is influenced by large recent fire years, including 2020, 2018, and 2017, as well as areas that have not reburned since older, large fire years such as 2002 and 2008. Additionally, the average number of years between repeat fire events (FIL) and the longest fire-free interval (LFFI) within the record were also provided as metrics. The Flint Hills showed the shortest FIL and LFFI, 5.4 and 15.7 years, respectively (Fig. 3) Short FIL averages, however, were not limited to ecoregions with a high proportion burned. The Interior Plateau and Central Plains both had a low proportion burned (1.3% and 2.3%, respectively) but repeat burns resulted in low FIL averages, 6.6 and 6.9 years, respectively. Within the LFFI metric, Southern California, the Atlantic Coastal Plain and the Cold deserts all showed short average LFFI, averaging 23.8 years for all three ecoregions (Table 1).

When we correlated the ecoregion-specific fire history metrics, the LFFI was negatively correlated with FRQ (r = -0.73, P < 0.05) and positively correlated with FRIc (r = 0.59, P < 0.05). The significance of these correlations persisted after removing the Flint Hills ecoregion. In general,

however, except for TSLB and YLB, which present the same information in a different format, the fire history metrics were largely not significantly correlated with one another, suggesting their unique contributions. In Fig. 3, the FRQ, TSLB, FIL, and LFFI are all shown for the Flint Hills in Kansas, demonstrating how each metric provides complementary data on the contemporary fire regime. Appropriate application of the metrics requires consideration of burned area missed by the Landsat BA Product. Predicted rates of burned area omission ranged from 25% in the Coast Range to 67% in the Everglades (Table 1).

### Influence of ownership on fire metrics

Public land represents 28.7% of the CONUS study area but is unevenly distributed across CONUS (Fig. 4). While the Cold Desert and Northern Basin and Range are >85% public land, the Flint Hills and Temperate Prairies contain <5%public land. Ownership-based comparisons of fire history metrics are less meaningful in ecoregions with a very low



or high percent of public land but can still be relevant for regional fire management. Of the 31 ecoregions, 17 had a public land percentage of 20-80% and are hereafter referred to as the subset. A larger proportion of public land was mapped as burned, relative to private land in 19 of the 31 ecoregions (13 of the 17 subset). Similarly, the FRIc was shorter for public than private land in 25 of the 31 ecoregions (13 of the 17 subset), and shorter by an average of -136% across all ecoregions (-50% in subset ecoregions; Table 2). Prominent examples include Southern California, where the FRIc was 47 years on public land in contrast to 60 years on private land (28% difference); the Sierra Nevada and Klamath Mountains, where the FRIc was 113 years on public land, but 209 years on private land (84% difference), and the Rocky Mountains where the FRIc was much closer, 277 years on public land compared to 312 years on private land (13% difference) (Table 2, Fig. 4). Within areas mapped as burned at least once, TSLB on public land was significantly shorter for 14 of 31 ecoregions (six of 17 subset) and significantly longer for three of 31 ecoregions (three of 17 subset). The FRO was significantly longer on public lands for nine of 31 ecoregions (two of 17 subset) and significantly shorter for five of 31 (two of 17) (Table 2).

Many of the ecoregions also showed significant publicprivate differences in landscape parameters, including elevation (25 of 31 ecoregions, 15 of 17 subset), slope (24 of 31 ecoregions, 15 of 17 subset), annual precipitation (23 of 31 ecoregions, 13 of 17 subset), and VPDmax (21 of 31 ecoregions, 13 of 17 subset) (Table 3). The data suggest that public-private differences in landscape parameters can help explain differences in fire regimes, but this finding, of course, does not prohibit landscape management from also influencing these differences. As evidence, the proportion of public land was negatively correlated with the proportion of burned area caused by humans (r = -0.83, Table 2), suggesting that public-private differences in fire history metrics are also influenced by land use practices. Fig. 3. The (a) burn frequency (FRQ), (b) Time Since Last Burn (TSLB), (c) average Fire Interval Length (FIL), and (d) Longest Fire Free Interval (LFFI) for the grassland Flint Hills in eastern Kansas. Units are shown in years. Masked land cover classes are shown in grey.

We found that when public land had more precipitation than private land, it tended to have a lower burn frequency (Table 4). Additionally, Southern California, the Sierra Nevada-Klamath Mountains, and West-Central Semi-Arid Prairies all showed a significant difference in one of the burn metrics (TSLB or FRQ) as well as significant differences in 3-5 of the landscape parameters (Tables 2, 3). However, differences in public-private landscape parameters did not necessarily result in differences in fire metrics. The Idaho Batholith, Rocky Mountains, and Mediterranean California all showed no significant differences in burn metrics but significant differences in at least three of the landscape parameters. Further, some of the landscape parameters were correlated with one another across CONUS. Precipitation, for example, was negatively correlated with elevation (r = -0.64, P < 0.01) and VPDmax (r = -0.67, P < 0.01), and elevation was positively correlated with slope (r = 0.39, P < 0.01). Where we observed ecoregions with public-private differences in fire regimes, but very little difference in landscape parameters, landscape management may be playing a more substantial role. The Mississippi Plains and Central Plains all showed significant differences in FRQ and TSLB but a significant difference only in slope for the first, and precipitation for the second, and both showed >95% of the burned area identified as human-caused (Tables 2, 3).

# Comparison of contemporary metrics with complementary datasets

While the fire history metrics can be useful alone, combining the metrics with baseline datasets, such as historical or modelled fire regimes or vegetation datasets, can provide additional insights. The LANDFIRE FRI (FRIh) indicates that 53.4% of CONUS has a historical fire return interval of  $\leq$  37 years. Comparisons of the metrics with the FRIh will be more applicable in regions with frequent fire (FRIh < 37 years). In Fig. 5 we show an example from northern



**Fig. 4.** Average contemporary fire return interval (FRIc) (*a*) calculated for each ecoregion, (*b*) further calculated for public and private land within each ecoregion, and (*c*) the distribution of public and private land. Ecoregion units shown with black border and masked land cover classes shown in white.

Florida to southern Georgia of how the TSLB and FRIh can be subtracted from one another to identify areas most in need of fire for restoration. Additionally, the FRIh and FRQ can be used to calculate the number of burn cycles missed, where target burn cycles are defined by the FRIh. In Fig. 6, we show that in northern California, much of the study area had an FRIh of 6–15 years, but relative to the documented FRQ, much of the area has missed 1–3 fire cycles over the 37-year period.

When the fire history metrics were compared with cheatgrass cover, we found that portions of the Great Basin with >15% cheatgrass cover showed a greater proportion burned (37.6% compared to 13.9%) as well as a significantly (P < 0.01) shorter FIL, LFFI, TSLB, and YLB and a higher burn frequency (Table 5, Fig. 7). We note that discrepancies in data collection ranges, however, can complicate comparisons. While the fire history metrics were derived from the 1984–2020 period, the cheatgrass distribution was derived from data collected between 2005 and 2016.

### Discussion

While the distribution of burned area and burn frequency presented across CONUS is consistent with spatial fire

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Table 7.	Average fire metri	cs calculated for	Dublic and	private l	and in ea	ch ecoregion
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Ecoregion	Public land (%)	Human-caused burned area (%)	% Burned public (private)	FRIc [years] public (private)	FRQ [avg, count] public (private)	TSLB [avg, years] public (private)
A. Mtns – Piedmont	10.9	95.6	7.9 (2.8)	327.6 (1196.4)	1.44 (1.12)*	16.9 (18.5)*
Atlantic Coastal Plain	20.6	56.1	34.7 (16.1)	42.8 (140)	2.49 (1.64)*	10.8 (12.3)*
AZ/NM Mtns	69.7	34.0	21.5 (13.9)	140 (229.5)	1.23 (1.16)*	7.6 (10.8)*
AZ/NM Plateau	39.6	23.4	5.3 (2.9)	538.6 (949.2)	1.30 (1.36)	15.0 (13.7)*
Cascades	70.4	22.3	14.6 (12.3)	212.1 (263.2)	1.20 (1.14)	12.8 (12.6)*
Central Plains	6.7	95.3	10.2 (1.7)	221.9 (1448.9)	1.64 (1.48)*	13.0 (16.3)*
CO Plateau - WY Basin	79.5	27.1	4.8 (6.1)	616.3 (488)	1.24 (1.24)	11.1 (11.2)
Coast Range	29.5	55.5	4.1 (4.9)	816.4 (600.1)	1.11 (1.25)	12.1 (15.2)
Cold Desert	86.8	25.5	13.6 (14.8)	181.6 (167)	1.50 (1.49)	12.1 (12.3)
Columbia Plateau	19.7	60.6	54.7 (37.8)	39.2 (61.9)	1.73 (1.58)	13.6 (12.9)*
Everglades	74	46.4	21.5 (17.2)	99.3 (127.8)	1.73 (1.69)	7.7 (9.5)*
Flint Hills	0.4	97.3	71.3 (74.1)	9.4 (7.4)	5.54 (6.77)*	12.6 (14.6)*
Great Plains	8.4	80.6	21.0 (17.5)	124.7 (144.5)	1.42 (1.46)*	14.9 (17.8)
Idaho Batholith	80.6	15.3	27.4 (15.8)	113.1 (165.2)	1.19 (1.42)	9.4 (13.6)
Interior Plateau	5.2	98.1	7.5 (0.9)	228.7 (3418.7)	2.15 (1.14)*	9.0 (16.3)*
Madrean Archipelago	70	57.3	17.3 (21.6)	156.6 (117.4)	1.36 (1.46)*	13.8 (15.3)*
Mediterranean CA	20.4	86.8	46.5 (23.8)	56.6 (118.4)	1.41 (1.31)	9.4 (18.3)
Midwest Mixed Woods	27.8	82.6	5.2 (3.2)	464.8 (872)	1.52 (1.32)	13.1 (13.1)
Mississippi Plains	10.1	98.1	7.7 (4.5)	382.1 (685.5)	1.25 (1.19)*	10.8 (12.9)*
N. Basin and Range	86.1	15.7	33.7 (24.5)	69.6 (105.9)	1.58 (1.43)	8.6 (13.9)
New England	25.6	95.0	1.5 (0.8)	2284.2 (4658.5)	1.06 (1.04)	8.6 (16.2)
Northeast Mixed Woods	6.6	96.0	1.0 (0.7)	3095.3 (4630.3)	1.14 (1.22)*	7.6 (5.2)
Ozark-A. Forests	13.6	95.5	21.7 (6.9)	99.9 (342.8)	1.71 (1.57)*	14.7 (15.4)*
Rocky Mountains	67.7	33.2	12.0 (10.4)	277.4 (312.1)	1.11 (1.14)	8.3 (12.9)
S.N. – K. Mtns	70.5	39.1	26.6 (15.2)	113.2 (208.5)	1.23 (1.17)	4.7 ( 8.4)*
Southeastern Plains	5.3	93.2	31.4 (9.7)	55.1 (294.8)	2.14 (1.29)*	10.8 (12.2)*
Southern California	53.7	96.3	60.8 (41.4)	46.9 (59.8)	1.30 (1.49)*	12.5 (13.8)
Temperate Prairies	4.2	98.4	30.1 (12.2)	61.5 (147.9)	2.00 (2.06)	10.9 (15.0)
TX-LA Coastal Plain	10	69.6	21.7 (12.4)	80.8 (195.5)	2.11 (1.53)*	11.3 (13.2)*
Warm Desert	58.8	35.3	5.0 (7.7)	430.6 (344.9)	1.73 (1.39)	12.1 (15.1)*
WC SA Prairies	30.5	29.9	10.2 (8.3)	293.6 (369.3)	1.24 (1.21)	15.1 (14.2)*
CONUS	28.7	63.1	15.1 (9.8)	285 (2177)	1.45 (1.66)	12.3 (13.9)

The subset of ecoregions with public land of 20–80% are shown in bold. The proportion of ecoregion area that is public land and the proportion of burned area that is human-caused (in contrast to natural causes) is also provided. Significance was only calculated for the burn frequency (FRQ, burned area only) and time since last burn (TSLB) (\*, P < 0.01). Contemporary fire return interval: (FRIc), SN-K, Sierra Nevada – Klamath; WC SA, West-Central Semi-Arid; A, Appalachian; N, Northern.

patterns identified by others (Eidenshink *et al.* 2007; Short 2015; Giglio *et al.* 2016), the diversity of fire regimes across the U.S. makes it challenging for a single set of comparative metrics to adequately describe them. The FRQ, TSLB, and YLB metrics are useful across a wide range of fire regimes, and

can be used to inform risk of wildfire, answer fire-management questions, or support fire model parameterisation. The FIL and LFFI, alternatively, provide data on the distribution of fire events across the period of record and can help guide land management in regions with frequent fire, such as the

Ecoregion	Precip [mm] public (private)	VPDmax [hPa] public (private)	Elevation [m] public (private)	Slope [%] public (private)	Aspect <sub>f</sub> public (private)
Appalachian Mtns – Piedmont	1285 (1194)*	19.0 (21.6)*	574 (336)*	24.3 (14.0)*	90.7 (89.7)
Atlantic Coastal Plain	1327 (1293)*	15.3 (16.0)*	14 (18)*	0.7 (0.8)*	60.7 (63.3)
AZ/NM Mtns	500 (475)*	35.8 (34.5)*	1937 (1988)	21.0 (16.6)*	89.6 (89.5)
AZ/NM Plateau	301 (264)*	37.4 (38.2)*	1903 (1853)*	<b>9.9 (7.0)</b> *	82.9 (86.4)
Cascades	379 (  39)*	23.7 (26.4)*	1318 (1040)*	29.2 (18.9)*	90.3 (88.8)
Central Plains	915 (958)*	19.2 (19.4)	231 (244)	2.6 (3.0)	74.2 (79.6)
CO Plateau – WY Basin	305 (308)	34.4 (34.5)	1915 (1884)*	14.6 (12.0)*	87.2 (85.6)
Coast Range	2309 (1679)*	17.0 (18.8)*	368 (202)*	35.3 (20.5)*	90.4 (89.1)
Cold Desert	321 (382)*	38.1 (37.4)	1873 (1721)*	15.4 (13.0)*	86.4 (82.8)
Columbia Plateau	324 (343)	32.5 (32.9)	581 (580)	21.3 (13.9)*	89.8 (88.7)
Everglades	1343 (1374)*	22.9 (22.4)	2 (3)*	0.0 (0.1)	46.7 (49.3)
Flint Hills	921 (935)	25.7 (27.6)	341 (386)	5.4 (4.8)	95.9 (90.6)
Great Plains	416 (624)*	36.1 (35.2)*	1400 (825)*	4.7 (4.4)*	82.5 (82.6)
Idaho Batholith	740 (511)*	27.3 (31.2)	1690 (1199)*	33.7 (20.0)*	90.2 (88.4)
Interior Plateau	1207 (1208)	22.2 (22.2)*	181 (209)*	10.0 (8.8)	85.8 (88.5)
Madrean Archipelago	424 (409)	46.4 (46.9)	1373 (1363)	19.6 (18.1)*	87.8 (84.8)
Mediterranean CA	619 (579)	38.5 (39.8)*	547 (341)*	28.1 (18.2)*	88.1 (89.9)
Midwest Mixed Woods	777 (799)*	17.3 (17.6)*	362 (336)*	3.6 (4.5)*	76.5 (80.0)
Mississippi Plains	1437 (1454)	24.3 (24.0)	46 (60)*	1.7 (2.7)*	62.9 (72.6)
N. Basin and Range	343 (361)*	35.2 (34.7)*	1562 (1454)*	11.3 (8.3)*	83.9 (81.4)
New England	1237 (1170)*	23.6 (24.0)*	541 (381)*	17.9 (14.4)	90.5 (89.7)
Northeast Mixed Woods	1136 (1098)*	17.3 (17.4)*	238 (244)	8.7 (7.9)	85.0 (86.6)
Ozark-Appalachian Forests	1294 (1204)*	25.5 (26.2)	320 (272)*	16.7 (9.2)*	89.9 (89.5)
Rocky Mountains	748 (548)*	22.1 (26.5)*	2277 (1754)*	29.7 (19.7)*	89.2 (87.3)
Sierra Nevada – Klamath Mtns	1288 (1204)	29.8 (34.3)*	1588 (957)*	37.5 (28.4)*	92.4 (92.3)
Southeastern Plains	387 ( 3  )*	26.4 (27.6)*	77 (86)*	4.1 (3.7)	82.3 (83.5)
Southern California	574 (425)*	35.4 (34.2)*	1119 (552)*	37.5 (21.5)*	93.2 (97.6)
Temperate Prairies	735 (858)*	20.4 (22.7)*	359 (333)*	4.0 (4.8)*	73.5 (83.0)
TX-LA Coastal Plain	785 (831)*	33.3 (35.8)*	44 (112)*	2.1 (2.7)*	61.9 (70.7)
Warm Desert	226 (289)*	53.8 (47.2)*	928 (980)*	12.6 (10.4)*	89.4 (81.5)*
WC Semi-Arid Prairies	354 (439)*	31.9 (29.5)*	1005 (914)*	8.5 (7.0)*	86.6 (83.I)*
CONUS	625 (886)	32.0 (27.9)	1417 (576)	17.7 (8.3)	86.4 (83.8)

Table 3. Ecoregion specific differences between public and private land of average climate variables including annual precipitation (Precip) and maximum vapour pressure deficit (VPDmax), as well as average topographic descriptors including elevation, slope, and folded aspect (Aspect<sub>f</sub>).

The subset of ecoregions with public land of 20-80% are shown in bold. \*, P < 0.01, WC, West-Central; N, Northern.

Midwest and Southeast. Alternatively, in regions with longer fire return intervals, such as the Northeast or high-elevation conifer ecosystems across the western U.S., an area-based FRIc may provide a better understanding of the contemporary fire regime, relative to the pixel-based metrics. Further, if fire history metrics are desired at a finer spatial unit, alternative base units, such as pyromes (Short *et al.* 2020) can be used.

The Landsat BA Product has documented omission and commission error rates that vary by land cover and propagate to the fire history metrics. In regions with rapid postfire recovery, such as grasslands or wetlands, or where low

Table 4.	Spearman correlation values testing if the perce	ent difference (% $\Delta$ ) in the proportion	burned, Fire Return Interval (FRIc), frequency
(FRQ), or	Time Since Last Burned (TSLB) between public	and private land was correlated with	the corresponding percent difference (% $\!\!\!\!\Delta)$ in
annual pre	cipitation, maximum vapour pressure deficit (VF	Dmax), elevation, slope, or folded as	spect.

Metric	Annual precipitation (%Δ)	VPDmax (%Δ)	Elevation (%Δ)	Slope (%Δ)	Folded aspect (%Δ)
Proportion Burned (% $\Delta$ )	0.17	-0.3	0.18	0.05	-0.60
FRIc (%Δ)	0.04	0.30	-0.15	0.14	0.52
FRQ (%Δ)	-0.63*	0.18	-0.45	-0.53	-0.13
TSLB (%Δ)	-0.33	0.29	-0.29	-0.25	-0.08

Only the subset of ecoregions (n = 17) were included in the correlation. \*, P < 0.01.



**Fig. 5.** (a) Time Since Last Burn (TSLB, years), (b) historical Fire Return Interval (FRIh, years) masked to burned area extent, (c) land ownership, and (d) the difference between the FRIh and TSLB (years), where negative values indicate the TSLB is longer than expected by the target fire regime, defined here as the FRIh. This value can be used to identify areas most in need of fire for restoration.

intensity or understory fires are common, such as pine plantations, omission errors in the Landsat BA Product are higher (Vanderhoof *et al.* 2021) and therefore FRQ may be underestimated, while TSLB, LFFI, FIL, and FRIc may all be overestimated. Conversely, commission error in the Landsat BA Product is highest in cultivated crops and pasture/hay land cover types (Hawbaker *et al.* 2020*a*), which may overestimate FRQ and underestimate the remaining metrics. Therefore, consideration of variable error rates within the Landsat BA Product is essential when interpreting fire history metrics.

The ability and resources to manage wildfire risk, implement prescribed fire, and respond to active wildfires may all



**Fig. 6.** (a) Burn frequency (FRQ, count), (b) historical Fire Return Interval (FRIh, years), (c) land ownership, and (d) predicted number of missed fire cycles, calculated from the FRQ and FRIh for northern California. This value can be used to inform the potential for fire to restore a target habitat condition.

**Table 5.** Fire history metrics averaged for non-cheatgrass and cheatgrass areas across the Great Basin with 99% confidence interval included in parentheses.

Metric	Cheatgrass (≥15% cover)	Non-cheatgrass (<15% cover)
Proportion burned (%)	37.6	13.9
Frequency	1.67 (0.002)	1.36 (0.0006)
FIL	10.4 (0.03)	10.6 (0.04)
LFFI	23.9 (0.02)	25.5 (0.02)
TSLB	12.5 (0.02)	12.9 (0.03)
YLB	2008 (0.02)	2007 (0.03)

be influenced by patterns of land ownership (Andam *et al.* 2008; Starrs *et al.* 2018). Public land in the majority of ecoregions showed a greater proportion mapped as burned, a shorter FRIc, and where burns had occurred, a higher

average burn frequency and shorter average TSLB. However, the proportion of burned area attributed as human-caused increased as more of the ecoregion was classified as private land. Further, the public-private lands, per ecoregion, also often showed differences in climate and topography, but the relationship between fire history metrics and landscape parameters was not consistent across ecoregions, suggesting the integrated influence of landscape parameters, land use, and land management on public-private differences, and the potential opportunity to further engage private landowners in fire policy and decision making. Support for prescribed fire has been documented among private landowners, for example, but that support tends to occur when communities are aware of the ecological benefits of fire, concerns persist about human and property safety, and there is adequate communication on fire logistics (Piatek and McGill 2010; Gordon et al. 2020). Additionally, while datasets distinguishing fire cause are typically biased towards large fires that occurred on



Fig. 7. (a) Cheatgrass (Bromus tectorum, >15% cover) distribution across the Great Basin from Bradley et al. (2018) compared to (b) the burn frequency (count) fire history metric.

public land (Short 2015; Fusco *et al.* 2019), incorporating datasets that help distinguish prescribed fires from wildfires (Short 2021) can help explain differences in burning rates on public versus private lands, as well as potentially distinguish where changes in fire regime are attributable to changes in land management relative to factors such as climate change. For instance, distinguishing shifts in fire history metrics in response to climate change may be an easier task in ecoregions with a lower proportion of human-caused burned area, such as the Cascades, Idaho Batholith, and Northern Basin and Range (Table 2).

The Landsat fire history metrics, alone, or combined with target fire regimes, for instance comparing the FRIh with the TSLB or combining the FRIh with burn frequency to estimate fire cycles missed, may be useful for diverse land management applications. Both measures focus on recent fire activity instead of modelled vegetation condition, and

therefore provide data distinct from LANDFIRE's fire return interval departure (FRID; Blankenship et al. 2021). One potential application would be to guide land management in grasslands across the Midwest, where past fire suppression has led to the expansion of invasives and woody plant species (Engle et al. 2008), as demonstrated by our result that areas dominated by cheatgrass in the Great Basin showed more frequent fire, a finding supported by Bradley et al. (2018). A second potential application would be supporting management of southeastern longleaf pine (Pinus palustris) and other southern upland pine (P. echinata, P. taeda, and P. elliottii) forest communities for at-risk wildlife species that benefit from frequent fire (Van Lear et al. 2005). However, as the climate continues to change, and acts upon current vegetation conditions, it may become less appropriate to use historical fire regimes as a target (Liu and Wimberly 2016; Perkins et al. 2019). In addition, climate

change can also make it more challenging to meet prescribed fire goals, for example, rising summer temperatures across the Southeast will reduce the number of days suitable for prescribed burning (Chiodi *et al.* 2019; Kupfer *et al.* 2020). Therefore, as climate-induced shifts in fire activity continue, future predictions of fire risk and management will benefit from the direct use of contemporary fire history metrics and comparing contemporary fire history metrics to data-driven target fire regimes that maximise ecosystem resiliency instead of historical fire regime data.

### Conclusion

Fire history metrics such as burn frequency, time and year since last burn, and fire regime characteristics (LFFI, FIL, and FRI) enable rapidly increasing amounts of burned area data to be collapsed into a handful of data layers that can be used efficiently by diverse stakeholders. Fire regimes vary widely across the U.S., and the appropriate or useful fire metric(s) may depend on the local or regional amount and frequency of burning. The difference in fire regimes between public and private land across the U.S. highlights the importance of accurately tracking fire activity across both public and private land. The fire history metrics presented here may help manage future fire risk, meet national fire-related goals, and prioritise areas to focus increased engagement with private landowners. Continued progress towards accurate and complete mapping of burned area, and the consolidation of burned area products into useful and relevant fire history metrics is critical to manage ecosystem condition under climate change and control the growing economic costs of wildfire damage and suppression.

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Data availability. All datasets used in this study are publicly available including the annual Landsat BA products (https://doi.org/10.5066/P9QKHKTQ) and the Landsat Fire History Metrics (https://doi.org/10.5066/P98996IH), which will be published concurrently with the publication.

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